

LANGEBERG MUNICIPALITY: EVENTS BY-LAW

PURPOSE AND OBJECTIVES

To provide for the management and regulation of events within the jurisdiction of the Langeberg Municipality: to provide for the enforcement of this By-law; and to provide for matters incidental thereto;

PREAMBLE

WHEREAS Langeberg Municipality recognizes that the hosting of events is a significant part of its competitiveness strategy and acknowledges that events have an important role to play in enhancing cultural and social cohesion in communities, support urban rejuvenation and economic growth;

AND WHEREAS Langeberg Municipality aims to regulate holding of events in a manner that ensures proper management thereof;

AND WHEREAS Langeberg Municipality wishes to support the co-ordination and collaboration between all role-players, to promote partnerships and to enhance the effects of events within the area of jurisdiction of the municipality, including environmentally sensitive areas;

AND WHEREAS the Municipality wants to ensure that events take place safely and securely in a coordinated manner through a clear collaboration between all internal services and external services, for example; Cape Nature, BGCMA, Municipal Health Services, Provincial Traffic and SAPS.

Langeberg Municipality, by virtue of the powers vested in it by **Section 156 (2)** of the **Constitution of the Republic of South Africa, 1996** as amended, read with **Section 13** of the **Local Government: Municipal Systems Act, 2000 (Act 32 of 2000)**, has made the By-law set out below

In this By-law, words used in the masculine gender include the feminine;

All singular meanings shall include the plural interpretation and vice versa;

The English text shall prevail in the event of an inconsistency between the different texts, and unless the context otherwise indicates;

AND NOW THEREFORE, BE IT ENACTED BY THE Langeberg Municipality, as follows: -

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LANGEBERG MUNICIPALITY: EVENTS BY LAW

CHAPTER 1

DEFINITIONS AND APPLICATION

1 Definitions

In this By-law, unless the context otherwise indicates –

“Authorized official” means any peace officer authorized in terms of section 334 of the Criminal Procedures Act, 1977 (Act 51 of 1977), as amended, or any employee of the Municipality, authorized to enforce the provisions of this By-law;

“Council” means the council of the Langeberg Municipality or any political structure, political office bearer, councillor or any staff member acting under council’s delegated or sub-delegated authority;

“Event” -

- (a) A sporting, recreational or entertainment event, including live acts, held outside the venue or building, or which by their nature, size or impact are considered outside the normal use parameters for the venue;
- (b) An educational, cultural or religious event;
- (c) A business event including marketing, public relations and promotional, or exhibition events;
- (d) A charitable event, including any conference, organizational or community event;
- (e) Filming which is of such a nature that it may have an impact on vehicular or pedestrian traffic or may attract crowds, or;
- (f) Hosted at a stadium, venue or along a route or within their respective precincts.
- (g) Any other gathering of persons which the municipality may regard as an event.

“Events Committee” means a committee represented by officials from affected Municipal departments who meet on an ad hoc basis to consider event applications and ultimately make recommendations to the event coordinator;”

Event Coordinator” is the Municipal Manager or his delegated official;

“Event Organizer” an event organizer, in relation to an event, is any person or legal entity who plans, is in charge of, manages, supervises, holds an event and / or sponsorship rights to or in any manner controls or has a material interest in the hosting of an event and includes any person who holds himself / herself out to be and / or conducts himself / herself in a manner which may be reasonably equated to the activities of an event organizer, provided that such person shall be at least 18 years of age, and possess the necessary capacity, resources and events related experience to organize and host an event;

“Law Enforcement Officer” includes officials of the Municipality involved in law enforcement and traffic services;

“Municipality” means the Langeberg Municipality and includes reference to any duly delegated and / or appointed officials and / or service or service providers in terms of service level agreements with the Municipality;

“Municipal Manager” means the person appointed as Municipal Manager in terms of section 82 of the Local Government: Municipal Structures Act, 1998 (Act 117 of 1998);

“Permit” means a permit issued by the events coordinator for the holding of events;

“Public Place” means-

- (a) Any public land, square, public swimming pool, public recreation site, zoological, botanical or other public garden, park or hiking trail, including any portion thereof and any facility or apparatus therein or thereon, as well as any public open space, public road, road reserve, lake, dam or river;
- (b) Any public building, structure, hall, room or office including any part thereof and any facility apparatus therein, which is the property of, or possessed, controlled or leased by Langeberg Municipality and to which the general public has access, whether on payment of admission fees or not;
- (c) Subject to the provisions of any National or Provincial Environmental law including any ordinances or parts thereof not repealed; the National Environmental Management Act (NEMA); the National Environmental Biodiversity Act (NEM:BA); the National Environmental Protected Areas Act (NEM: PAA) including any promulgated Rules, Regulations, Norms and Standards; any amendment thereto published in the Government Gazette; including the constitution of the designated Authority in respect of the protected area and the recommendations of the officially appointed Advisory Board; a nature conservation area including – (i) nature reserves; (ii) protected natural areas; (iii) Any nature conservation worthy areas; (iv) natural open spaces;

“Purpose Built Venue” means any building, structure, or premises, specifically built, zoned and suitably equipped as a venue for the holding of specific events;

“Stake Holder” includes any person, organization or body who is affected or has a role to play in the management or holding of an event;

“This By-law” includes the schedules hereto;

“Venue” means any open space, enclosed or semi-enclosed temporary or permanent structure where an event is proposed-

- (a) within which a temporary or permanent structure may be erected, where an event is to be hosted; and
- (b) which, for the purpose of any categorization, designation and certification of an event may consist of
 - i. Seating for spectators, attendees or an audience; or
 - ii. A field of play or a permanent or temporary podium or other area within a venue, reserved for the purpose of hosting an event; or
 - iii. Purpose-built venue, built and suitable for the holding of specific events;

“Venue Owner” means any person or legal entity that, now or in the future, will directly or indirectly own, lease, rent, acquire or exercise the powers of an owner or occupier of a venue used for events;

2 Application of this By-law

(a) This By-law applies to any event held within the area of jurisdiction of Langeberg Municipality, including events held on both private land and public places, provided that where an event is held on private land, subject to any other applicable legislation, it has an impact on resources of the Municipality and the surrounding community

(b) This By-law does not apply to: –

- a) Actions falling under the provisions of the Regulation of Gatherings Act, 1993 (Act 205 of 1993) as amended, for which a system of approval is already in place.
- b) Events held at purpose built venues or the grounds of any school, playground, places of worship, hotels conference centers, stadiums, athletics fields, arenas, auditorium or similar permanent places of assembly when used for events normally held in or at such venues;
- c) Events regulated by the Safety at Sport and Recreation Events Act, 2010 (Act 2 of 2010).
- d) A private event hosted by a natural person, including family and community events held in or on or at private property or purpose built venues, subject to any other legislation;
- e) Events of fewer than 50 persons where there is no amplified sound or no temporary structures to be used;
- f) Weddings held at wedding venues established for purposes of weddings or at a community hall or similar entertainment facility, and wedding processions, which fall outside the boundaries of an environmentally protected area;
- g) Funerals and funeral processions.

(c) Notwithstanding the provisions of subsection (2), the Events Coordinator or Law Enforcement Officer may:

- i. When the Law Enforcement Officer or Events Coordinator finds that this by-law is, or is likely to be, contravened by an event organizer; or,
- ii. When a stakeholder affected by the impact and risk attached to an event files a complaint with the Law Enforcement Officer, issue a compliance notice to the event organizer in terms of section 8 and act in terms of this by –law.

(d) Purpose built venues are excluded from the provisions of this by-law in respect of events normally held in such venues, provided that -

- i. This exclusion does not apply to events or part of events held outside the venue or building, or which by their nature, size or impact are considered outside the normal use parameters for the venue as permitted in terms of the applicable Zoning Scheme; and,
- ii. The Event Coordinator may, from time to time, issue directives regarding specific or special application processes for any specific or special event which may vary in respect of the criteria referred to in section 6

CHAPTER 2

APPLICATION PROCESS, REQUIREMENTS, DECISIONS AND ENFORCEMENT

3 Submission of applications for approval to hold or stage events

- (a) A formal application to stage an event must be prepared by the Event Organizer and submitted to the Events Coordinator:
 - i. By a person that is at least 18 years old or older;
 - ii. In a form and manner prescribed by the Events Coordinator;
 - iii. By or on behalf of a person with the necessary means and resources;
 - iv. Within the time frames prescribed in Schedule 1 of this by-law. **It will be in the sole discretion of the Events Coordinator whether late applications are to be considered and in such an instance, the Events Organizer will be liable for a penalty of 20% of the Application fee in addition to the Application fee as per Schedule 1.**
- (b) The application must contain all the information required on the application form and any additional information required by the Municipality. Failure to provide the necessary required information may result in an application not being considered by the municipality.

4 Requirements and Conditions

- a) No person may hold or stage any event without obtaining a permit referred to in section 5 (c) save as provided herein;
- b) An application for an event must comply with the provisions of this by-law and contain such information as indicated in the prescribed application form as set out in Schedule 2;
- c) The Event Organizer may only advertise the planned event after the application has been approved by the Event coordinator. Should the Event Organizer advertise the event before an application has been submitted and approved, does so at own risk.
- d) The Event Coordinator must ensure that consultation takes place with the Events Committee, which will include all other relevant stakeholders.
- e) The Event Coordinator must satisfy him or herself by written documentation that relevant land use zoning regulations, environmental legislation and all health and safety regulations are complied with; that adequate public liability insurance cover and appropriate indemnity cover is obtained for an event by the Event Organizer. Similarly, where an activity which may put the public at risk will be triggered, proof of appropriate specialized risk insurance, blanket liability or work cover must be provided to the Events Coordinator by the Event Organizer;
- f) The Council must, as part of its budgeting process in terms of the Local Government: Municipal Finance Management Act, 2003 (Act 56 of 2003), determine tariffs and deposit payable for events;
- g) The Municipality shall not, in respect of any planning for an event, application, approval or permit issue for an event in terms of this by-law, be held liable for any-
 - a. Damage to or loss of any property of the Event Organizer; or
 - b. Costs incurred by an Event Organizer or any third party;
- h) The Venue Owner shall be liable for the costs , where applicable, of any service provided by the Municipality for or in respect of an event.

5 Decisions on Events

- a) The Events Coordinator must either approve or decline an application for an event in terms of this by-law on receipt of the recommendation from the Events Committee;
- b) Once a decision has been taken in terms of subsection (a) the applicant must be informed thereof in writing by the Events Coordinator
- c) Where an application for an event has been approved, the Event Coordinator must issue a permit, specifying the conditions applicable to the event;
- d) Where an application for an event has been declined, reasons for the decision must be communicated to the applicant in writing, and the applicant informed of his / her right to appeal the decision in terms of section 62 of the Municipal Systems Act. **Despite the provisions of section 62 of the Municipal Systems Act, the onus will be on the Event's Organizer to ensure that the appeal is received timeously to be considered according to the time frames in Schedule 1.**
- e) The Event Organizer must make sure that the permit is available at the venue for inspection at all stages and at all times of the event, and that any additional licenses, including liquor licenses be clearly displayed in public, on a waterproof board, at the venue, throughout the event, indicating the type of license utilized for the event.

6 Criteria

- a) The Event Coordinator must consider an event application in terms of section 4 against the following criteria, where applicable -
 - i. The type and size of the event
 - ii. Impact of the event in terms of local economic development;
 - iii. Impact of the event on municipal services including services relating to noise control, traffic, parking, local amenities, public places, health and all incidental services affected by the holding of the event, logistical aspects, as well as marketing, economic, social and environmental objections;
 - iv. That the proposed use of the land complies with the applicable zoning scheme and any conditions applicable in terms thereof. This will include a proper investigation of the land use zones in any area where the proposed event is to be held;
 - v. That the safety and security risk management of the event in respect of the event plan, logistics, site design and other activities taking place near or at the event venue and other threats to the event are in place. This risk management assessment will include, but not be limited to, obtaining details of the evacuation routes, emergency plans and site plans of access;
 - vi. The return on investment of the event, in cases where the event is sponsored fully or partly by the municipality; and
 - vii. That the event complies with all applicable legislation;
 - viii. The impact of the event on the natural environment, particularly Critical Biodiversity Areas and Protected Natural Areas as identified in the Western Cape Biodiversity Spatial Plan.
- b) The Events Coordinator may impose reasonable conditions to the permit to protect the environment and the health, safety and welfare of the public pertaining to:
 - i. Location, and hours during which the event may be held

- ii. Sanitation, ablution facilities and availability of potable water;
- iii. Security and crowd management;
- iv. Parking and traffic issues;

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- v. Emergency and medical services;
- vi. Cleaning up of premises and surrounding area and proper waste disposal
- vii. Insurance;
- viii. Lighting;
- ix. Fire services and safety;
- x. Temporary structures, barricades and fencing;
- xi. Removal of advertising and promotional materials after the event;
- xii. Noise levels;
- xiii. The environmental impact
- xiv. Any other condition pertaining to the event;

7 Holding of an event

- a) Event Organizers whose applications have been approved in terms of this by-law are responsible for the event and must ensure that-
 - i. The event is held in compliance with the provisions of this by-law, the conditions imposed by the Events Coordinator and does not contravene any law, including environmental legislation;
 - ii. The conduct of persons attending an event and the activities undertaken and carried out at the event do not negatively impact on affected communities, and the environment during such event';
 - iii. Any compliance notice issued by the Events Coordinator in terms of section 8 is complied with.

8 Compliance notice

- a) When the Events Coordinator or a law enforcement officer finds that a provision of this by-law is being or has been contravened by an Event Organizer or that a condition has arisen that has the potential to lead to a contravention of this by-law or any other law, he or she:
 - i. May issue a compliance notice to the Event Organizer; or
 - ii. May, on receipt of information from an authorized official relating to the contravention of this by-law or any other law in respect of the holding or staging of an event, issue a compliance notice to the Event Organizer.
- b) A notice issued in terms of subsection (1) must state –
 - i. The provisions of the by-law that is being contravened or will be contravened if the transgression is allowed to continue;
 - ii. The measure that must be taken to rectify the contravention; and
 - iii. The time period in which the notice must be complied with.
- c) If a person on whom a compliance notice was served in terms of subsection 8 (a) (i) fails to comply with the requirements of the notice, the Events Coordinator, a law enforcement officer or an authorized official may, for the purposes of this law, take such steps as may be necessary to rectify the contravention at the cost of the Event Organizer.

- d) A person who fails to comply with a compliance notice issued in terms of subsection 8 (a) (i) commits an offence.
- e) The Municipality shall, in respect of a person who fails to comply with a compliance notice in respect of one or more events keep a record of non-compliance, consider any appropriate action as may be required, and require an increased deposit from the person for future events to be held or staged by such person.

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9 Inspection and right of access

- a) The Events Coordinator, an authorized official or a law enforcement officer may conduct an inspection of a venue after the submission of an application, as well as during and after the staging or holding of an event to determine compliance with this by-law and the conditions made, subject to the approval of an event application.
- b) The Event Coordinator or a law enforcement officer has a right of access to or over any venue for the purpose of-
 - i. Doing anything authorized or required to be done by the municipality under this by-law;
 - ii. Ascertaining whether there is or has been a contravention of the provisions of this by-law, and the conditions made subject to the approval of the event application;
 - iii. Enforcing compliance with the provisions of this by-law.
- c) A written notice shall be served by the Event Coordinator, an authorized official, or a Law Enforcement Officer on the owner or occupier of any property in which required access to such property be granted / provided to a person(s), for the purposes referred to in subsection 9(b) (i-iii), on the day and hour(s) specified in such notice.

10 Suspension and revocation of permit

- a) The Event Coordinator may, where the Event Organizer fails to comply with a compliance notice issued in terms of section 8, by notice in writing to the Event Organizer-
 - i. Suspend the permit immediately until the Event Organizer has complied with the compliance notice;
 - ii. Revoke the permit and take such steps as may be necessary in terms of this by-law, and the Event Organizer shall be liable for any costs incurred thereby; or
 - iii. On receipt of information from a Law Enforcement Officer or an authorized official relating to failure to comply with a compliance notice, suspend or revoke the permit of an Event Organizer.
- b) The Municipality may, where the Event Coordinator has acted in terms of subsection (a), withhold the deposit paid by the Event Organizer for an event.

CHAPTER 3

11 General provisions

Agreements and Partnerships

- a) The Municipality may enter into such agreements and partnerships with Event Organizers as may be necessary for the holding and managing of events in terms of this by-law;
- b) The Municipality may, under an agreement or partnership contemplated in subsection (a) provide support either logistically, financially, or both, to specific events which are aligned to the strategic objectives of the Municipality;
- c) The agreements contemplated in subsection (a) must make provision for service levels which have to be met in order to ensure compliance with this by-law and the Municipal Finance Management Act, 2003 (Act 56 of 2003).

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12 Delegations

- a) The Events Coordinator may delegate any powers conferred on him or her either in whole or in part under this by-law to any other competent official of the Municipality
- b) The Events coordinator may appoint competent officials in the employ of the Municipality as authorized officials to enforce the provisions of this by-law.

13 Right of appeal

- a) Parties to a dispute arising from a conflict in terms of this by-law must attempt to resolve such conflict before exercising the right of appeal contemplated in subsection (b) and (c);
- b) The Event Organizer may appeal against a decision where his or her application to hold an event has been declined;
- c) An appeal may be lodged in writing with the Municipal Manager in terms of section 62 of the Municipal Systems Act
- d) The application which is the subject of an appeal must be decided in terms of section 5 (a) and (b), and the applicant notified of the reasons for the decision, before lodging an appeal within the time frame set out in section 62 of the Municipal Systems Act. . **Despite the provisions of section 62 of the Municipal Systems Act, the onus will be on the Events Organizer to ensure that the appeal is received timeously to be considered according to the time frames in Schedule 1.**

14 Indemnity

- a) The Event Organizer must provide-
 - i. Evidence, to the satisfaction of the Event Coordinator, of appropriate indemnity cover; and
 - ii. Where an activity which may put the public at risk will be involved, evidence to the satisfaction of the Event Coordinator of appropriate specialized risk insurance, blanket liability or work cover must be provided.

- b) The Municipality shall not be liable for any costs, including any damage or loss, incurred or suffered as a result of an event held without an approval in terms of this by-law

15 Offences and penalties

- a) A person shall be guilty of an offence where such person;
 - i. Holds an event without a permit in contravention of section 4(a);
 - ii. Is an Event Organizer and whose application to hold an event has been approved, fails to comply with any provision of this by-law; any condition made subject to the approval of the event application; or contravenes a provision of any other law for which the Municipality is responsible for implementation and enforcement, in contravention of section 7(a)(i);
 - iii. Fails to ensure that the conduct of persons attending an event and the activities undertaken or carried out at an event do not disturb the neighboring community, residents, or the environment in contravention of section 7 (a) (ii);
 - iv. Fails to comply with a compliance notice issued by the Events Coordinator or a Law Enforcement Officer in terms of section 8 (a) i or ii, in contravention of section 7 (a) (iii).

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- b) A person who commits an offence in terms of this by-law shall, on conviction, be liable-
 - i. In the case of an offence referred to in subsection 15 (a) (i) or (ii), to a fine as the court may deem fit to impose or to imprisonment for a period not exceeding twelve months, or both such fine and imprisonment;
 - ii. In the case of an offence referred to in subsection 15(a) (iii), to such a fine as the court may deem fit to impose or to imprisonment for a period not exceeding five years, or both such fine and imprisonment;
 - iii. In the case of an offence referred to in subsection 15 (a) (iv), to such fine as the court may deem fit to impose or to imprisonment for a period not exceeding 10 years, or both such fine and imprisonment.

16 Schedules

The schedules form part of this by-law through incorporation by reference.

17 Short title

This by-law is called the Langeberg Municipality: Events By-law, and will come into effect on the date of publication hereof

SCHEDULE 1**Schedule of events application timeframes****Subject to applicable criteria, the following timeframes below will apply**

<u>Crowd size / number of participants</u>	<u>Minimum time for submission of an application by the Event Organizer before the date of the event</u>	<u>Minimum time for the Municipality to respond to an application for staging of an event</u>	<u>Event application fee</u>	<u>Appeal to be decided within</u>
Small 50 to 500	2 months	10 working days	As determined in the approved annual budget	Within 5 working days
Medium 501 to 2000	2 months	10 working days	As determined in the approved annual budget	Within 5 working days
Large 2001 to 5000	3 months	20 working days	As determined in the approved annual budget	Within 10 working days
Very large 5001 and above	3 months	25 working days	As determined in the approved annual budget	Within 10 working days

Note

1. All food vendors irrespective of the size of the event are compelled to comply with all applicable laws, including the provision of licenses and certificates of acceptability;
2. The time frames as set out in Schedule 1 will be applicable from the date a FULLY COMPLETED event application is received by the Municipality. If any documents or information are handed in after the original submission of the application, the time frames will commence from the date the last documents or information was submitted
3. Adherence to the minimum submission time frames by the Event Organizer, merely relates to the submission of the application, and does not have a bearing on the assessment of the application.

SCHEDULE 2

Events Requirements Listing

Note: Langeberg Municipality may request information additional to that listed as determined by the type and detail of the event

1. Description of event: including type, date, venue, locality (erf number or farm number as recorded in the Title Deed) and number of participants
2. Completion of the Langeberg Municipality Event Application Form
3. Event programme: full details and times, plus contact details for person responsible for each aspect of the event.
4. SAPS Event Categorization.
5. Site Plans for the layout of the event: including stages, marquees, catering, venue operation center, ablution facilities, refuse bins etc.
6. Zoning confirmation of the permitted land use or land use planning approval where necessary.
7. Colour route maps including farm numbers and farm boundaries
8. Erf numbers, including those of adjacent and or affected properties
9. Road closure applications
10. Application to put up posters and hang banners
11. Transport and Traffic Management Plans (T&TMP) which may include where applicable, proposed road closures, route plan, parking, optimal public transport utilization, emergency access routes.
12. Provincial traffic authorization
13. Crowd Management Plan
14. Langeberg Municipality Disaster Management Plan - Emergency and Contingency Plans: including medical, security, emergency, facility, evacuation
15. Event Communication Plan. Including ticket selling strategy, accreditation.
16. Community Participation Plan: contact with communities, resident's associations and Business associations
17. Environmental Management Plan: including a rehabilitation plan, or any applicable environmental or heritage permission and consultation with Cape Nature.
18. Integrated Waste Management Plan: The Langeberg Municipal Waste Management Plan template must be completed and submitted.
19. Submission of a medical waste handling and disposal plan
20. Vendor / caterers: list of details and use of liquid petroleum gas
21. Health requirements including: Certificates of Acceptability, business licenses
22. The provision of suitable ablution facilities or mobile toilets, including name of service provider and site of disposal.
23. Potable water quality in terms of SANS 241 - 2015
24. Submission of noise reduction plan
25. Application to erect temporary structures. (marquees, stages etc.)
26. Proof of submission of an application for liquor license

27. Proof of application for the use of fireworks
28. Langeberg Municipality services requirements: including electricity, water, waste management plan, transport, roads and storm water
29. Indemnity forms and public liability insurance confirmation letter
30. Written approval from venue owner / venue manager to the applicant authorizing the event organizer to the use of the facility / venue to host the event. If the event transverses a number of properties, written approval from the owner(s) of all those properties must be submitted.
31. Written consent from all immediate neighbours.